

Message Text

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ORIGIN EB-02

INFO OCT-01 AF-01 ISO-00 /004 R

66616

DRAFTED BY EB/OA/AVP:LKNEAR

APPROVED BY EB/OA/AVP:DBORTMAN

----- 029246

R 042301Z FEB 75

FM SECSTATE WASHDC

TO AMEMBASSY ABIDJAN

AMEMBASSY COTONOU

AMEMBASSY DAKAR

AMEMBASSY LIBREVILLE

AMEMBASSY LOME

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FOLLOWING REPEAT STATE 156250 ACTION BEIRUT KUALA LUMPUR

DATED 29 JAN 75

QUOTELIMITED OFFICIAL USE STATE 156250

E.O. 11652: N/A

TAGS: EAIR, LE, MY

SUBJECT: CIVAIR - FREE AND REDUCED RATE TRANSPORTATION

FOLLOWING IS A REPEAT

QUOTE

R182328Z JUL 74

FM SECSTATE WASHDC

TO AMEMBASSY ROME

AMEMBASSY LONDON

AMEMBASSY DUBLIN

AMEMBASSY TOKYO

AMEMBASSY TAIPEI

AMEMBASSY MEXICO

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AMEMBASSY KINGSON

AMCONSUL HAMILTON

AMEMBASSY NASSAU

AMCONSUL HONG KONG

AMCONSUL CURACAO

AMEMBASSY PARIS

AMEMBASSY BUENOS AIRES

AMEMBASSY LIMA

AMEMBASSY BOGOTA
AMEMBASSY BRASILIA
AMEMBASSY BRIDGETOWN
AMEMBASSY PORT AU PRINCE
AMEMBASSY SANTIAGO
AMEMBASSY SANTO DOMINGO
AMEMBASSY WELLINGTON
INFO AMCONSUL MELBOURNE
AMEMBASSY CANBERRA
AMEMBASSY VIENNA
AMEMBASSY BRUSSELS
AMEMBASSY LA PAZ
AMEMBASSY BONN
AMEMBASSY OTTAWA
AMEMBASSY KINSHASA
AMEMBASSY SAN JOSE
AMEMBASSY PRAGUE
AMEMBASSY COPENHAGEN
AMEMBASSY OSLO
AMEMBASSY STOCKHOLM
AMEMBASSY NAIROBI
AMEMBASSY QUITO
AMEMBASSY SAN SALVADOR
AMEMBASSY HELSINKI
AMEMBASSY GUATEMALA
AMEMBASSY GEORGETOWN
AMEMBASSY TEGUCIGALPA
AMEMBASSY REYKJAVIK
AMEMBASSY NEW DELHI
AMEMBASSY TEL AVIV
AMEMBASSY SEOUL
AMEMBASSY THE HAGUE
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AMEMBASSY MANAGUA
AMEMBASSY LAGOS
AMCONSUL KARACHI
AMEMBASSY PANAMA
AMEMBASSY MANILA
AMEMBASSY WARSAW
AMEMBASSY LISBON
AMEMBASSY BUCHAREST
AMEMBASSY MOSCOW
AMEMBASSY MADRID
AMEMBASSY PRETORIA
AMEMBASSY BERN
AMEMBASSY ABIDJAN
AMEMBASSY BANGKOK
AMEMBASSY PORT OF SPAIN

AMEMBASSY CARACAS
AMEMBASSY BELGRADE

AMCONSUL RIO DE JANEIRO

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E.O. 11652: N/A

TAGS: ETRN, XX

SUBJECT: CIVAIR - FREE AND REDUCED RATE TRANSPORTATION

1. THE CIVIL AERONAUTICS BOARD HAS BEEN CONCERNED WITH THE INCREASING USE OF FREE AND REDUCED RATE TRANSPORTATION ORDERED BY FOREIGN GOVERNMENT DIRECTIVES TO US AND FOREIGN AIRLINES TO TRANSPORT PERSONS TO OR FROM THE UNITED STATES FOR FAMILIARIZATION PURPOSES. WHAT IS INVOLVED HERE IS PRINCIPALLY FREE OR REDUCED RATE TRANSPORTATION FOR TRAVEL AGENTS UNDER GOVERNMENT DIRECTIVES INSPIRED BY TOURIST MINISTRIES OR TOURIST INTERESTS OR IN SOME CASES CARRIERS THEMSELVES. THE AMOUNT OF THIS TREND HAS INCREASED SHARPLY IN RECENT YEARS AND IF NOT CHECKED DAMAGE TO THE PRINCIPLE OF NONDISCRIMINATION IN FARES; ADDITIONAL BURDEN ON CARRIERS AND OTHER ABUSES ARE LIKELY TO BECOME RAMPANT. CONSEQUENTLY THE BOARD IS ADDRESSING LETTERS TO CERTAIN CARRIERS WHICH HAVE CARRIED EXCESSIVE TRAFFIC OF THIS
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TYPE WARNING THEM THAT THE BOARD WILL NOT CONSIDER APPLICATIONS FOR SUCH FREE OR REDUCED RATE TRANSPORTATION IN EXCESS OF SPECIFIED LIMITS ABSENT COMPELLING JUSTIFICATION. THE NUMBER TO BE PERMITTED ARE APPROXIMATELY RELATED TO VOLUME OF TRAFFIC BETWEEN THE UNITED STATES AND THE AREA CONCERNED AND ARE NOT MATHEMATICALLY RELATED TO THE AMOUNT OF FREE OR REDUCED RATE TRANSPORTATION PREVIOUSLY AUTHORIZED.

2. FYI: NOTIFICATION OF LIMITATION IS NOT BEING SENT TO CARRIERS WHOSE FREE AND REDUCED RATE TRANSPORTATION LEVELS ARE NOT EXCESSIVE SINCE THE CAB FELT THAT SUGGESTING A MAXIMUM TO SUCH CARRIERS MIGHT INDUCE THEM TO INCREASE THE USE OF FREE AND REDUCED RATE TRANSPORTATION UP TO STATED MAXIMUMS. HOWEVER, WHEN IN FUTURE GOVERNMENTS OF COUNTRIES NOT INCLUDED ON LIST IN PARAGRAPH 4 BELOW ORDER REQUEST THAT FREE OR REDUCED RATE TRANSPORTATION BE REVISED FOR TOURISM PROMOTION PURPOSES, AIR CARRIERS AND GOVERNMENTS CONCERNED WILL BE ADVISED OF THE ADVISABLE LIMITATION. COUNTRIES OF INFO ADDRESSEE POSTS FALL INTO THIS CATEGORY. END FYI.

3. THE TEXT OF THE BOARD'S LETTER IS QUOTED BELOW.

ACTION ADDRESSEE POSTS SHOULD INFORMALLY NOTIFY HOST
"THE BOARD IS CONCERNED WITH THE INCREASING USE OF FREE
AND REDUCED-RATE TRANSPORTATION TO TRANSPORT PERSONS IN
FOREIGN AIR TRANSPORTATION FROM THE UNITED STATES FOR
FAMILIARIZATION PURPOSES PURSUANT TO FOREIGN GOVERNMENT
DIRECTIVES.

THE FEDERAL AVIATION ACT OF 1958 CLEARLY INTENDS THAT
PROVISIONS RELATING TO FREE TRANSPORTATION BE NARROWLY
CIRCUMSCRIBED, AND THE BOARD HAS ON SEVERAL OCCASIONS
STATED ITS BELIEF THAT FREE TRANSPORTATION FOR TRAVEL
AGENTS MUST BE RELATED TO THE LEGITIMATE BUSINESS
INTEREST OF THE CARRIERS AND TRAVEL AGENTS IN IMPROVING
THE TRAVEL AGENTS' KNOWLEDGE OF THE PRODUCT THEY SELL.
IN ORDERS 3-24554, 3-25201, 68-10-184 AND 69-7-77 DEALING
WITH IATA RESOLUTIONS PROVIDING FOR EXPANDED FREE
FAMILIARIZATION FOR TRAVEL AGENTS, THE BOARD DISAPPROVED
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THE APPLICATION OF THE RESOLUTIONS TO US BASED AGENTS
BECAUSE OF THE LACK OF APPROPRIATE CONTROLS AND LIMITA-
TIONS WITH RESPECT TO THE FREE TRANSPORTATION TO BE
PROVIDED.

IT IS THE BOARD'S VIEW THAT THE PRESENT VOLUME OF FREE
FAMILIARIZATION TRAVEL FROM THE US TO (COUNTRY) IS IN
EXCESS OF THAT PERMITTED BY THE ACT AND THE BOARD'S
POLICIES THEREUNDER IN TERMS OF THE PASSENGER TRAFFIC
BETWEEN OUR COUNTRIES. THE BOARD HAS THEREFORE FOUND
IT NECESSARY TO LIMIT THE NUMBER OF PERSONS WHICH MAY
BE PROVIDED WITH SUCH TRANSPORTATION TO A MAXIMUM OF
(AMOUNT) PER YEAR, AND TO REQUIRE THAT SUCH TRANSPORTATION
BE PROVIDED ONLY TO TRAVEL AGENTS, TOUR OPERATORS,
TRAVEL WRITERS AND MEDIA REPRESENTATIVES. FURTHER, THE
BOARD IVEWS THE PROVIDING OF FREE TRANSPORTATION TO
TRAVEL AGENTS FOR THE PURPOSE OF ATTENDING CONVENTIONS
AS ESSENTIALLY FAMILIARIZATION TYPE TRAVEL, AND ANY
APPLICATIONS TO PROVIDE SUCH TRANSPORTATION WILL BE
INCLUDED IN THE MAXIMUM STATED ABOVE. FREE TRANSPORTATION
FROM THE US FOR FAMILIARIZATION PURPOSES IN EXCESS OF
THE LIMITATIONS STATED ABOVE WILL NOT BE AUTHORIZED
ABSENT COMPELLING JUSTIFICATION.

IN IMPLEMENTING THESE LIMITATIONS, THE BOARD WILL NOT
CONSIDER THESE APPLICATIONS IT HAS PREVIOUSLY APPROVED
IN DETERMINING THE MAXIMUM ALLOWANCE FOR THE CALENDAR
YEAR 1974. YOUR APPROPRIATE GOVERNMENT AUTHORITIES ARE
BEING INFORMED OF THE LIMITATIONS ESTABLISHED BY THE
BOARD."

4. FOLLOWING IS LIST OF COUNTRIES/TERRITORIES FOR WHICH
LIMITATIONS ON FREE TRANSPORTATION ESTABLISHED (FIRST
NUMBER IN PARENTHESIS IS NUMBER OF INDIVIDUALS AUTHORIZED
FREE TRANSPORTATION IN 1973, SECOND FIGURE IS LIMITATION):

ITALY (1096/400), GREAT BRITAIN (2155/500), IRELAND (2160/
200), JAPAN (1087/500), GREECE (616/200), REPUBLIC OF
CHINA (1487/200), JAMAICA (1851/400), BERMUDA (1290/300),
MEXICO (6579/500), BAHAMAS (1050/500), HONG KONG
(1121/200), NETHERLANDS ANTILLES (1850/200), WEST INDIES
ASSOCIATED STATES ANTIGUA, ST. LUCIA, ETC. (1340/200),
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ARGENTINA (300/200), PERU (350/200), COLOMBIA (300/200),
BRAZIL (300/200), BARBADOS (450/200), HAITI (450/200),
FRENCH ANTILLES (300/200), CHILE (300/200), DOMINICAN
REPUBLIC (350/200), NEW ZEALAND (350/200).

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Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, TEXT, AIR FARES, TOURISM PROMOTION, DIPLOMATIC COMMUNICATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 04 FEB 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE056250
Document Source: ADS
Document Unique ID: 00
Drafter: EB/OA/AVP:LKNEAR
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: D750033-1063
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750287/baaaagtz.tel
Line Count: 241
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH
Review Comment: n/a
Review Content Flags:
Review Date: 04 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <04 APR 2003 by BoyleJA>; APPROVED <19 MAY 2003 by MorefiRH>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: EAIR, XX
To: ABIDJAN
COTONOU
DAKAR
LIBREVILLE
LOME
Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006